1 STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS 2 SECURITIES DIVISION 3 IN THE MATTER OF DETERMINING) Order Number S-10-062-11-SC01 Whether there has been a violation of the 4 Securities Act of Washington by: STATEMENT OF CHARGES AND) NOTICE OF INTENT TO ENTER ORDER 5 Joseph L. Woodruff;) TO CEASE AND DESIST, TO CHARGE 6 Premium Equities, LLC; COSTS, AND TO IMPOSE A FINE Next Innovations, Inc.; 7 Respondents 8 THE STATE OF WASHINGTON TO: Joseph L. Woodruff 9 Premium Equities, LLC Next Innovations, Inc. 10 STATEMENT OF CHARGES 11 12 Please take notice that the Securities Administrator of the State of Washington has reason 13 to believe that Respondents Joseph L. Woodruff; Premium Equities, LLC; and Next Innovations, 14 Inc., have each violated the Securities Act of Washington and that their violations justify the 15 entry of an order of the Securities Administrator under RCW 21.20.390 against each to cease and 16 desist from such violations and to charge costs, and under RCW 21.20.395 to impose a fine. The 17 Securities Administrator finds as follows: 18 TENTATIVE FINDINGS OF FACT 19 Respondents 20 1. Joseph L. Woodruff ("Woodruff") was a resident of Washington during the 21 relevant time period. 22 23 24 1 DEPARTMENT OF FINANCIAL INSTITUTIONS **Securities Division** STATEMENT OF CHARGES AND NOTICE OF 25 PO Box 9033 INTENT TO ENTER ORDER TO CEASE AND DESIST, Olympia, WA 98507-9033 TO CHARGE COSTS, AND TO IMPOSE A FINE 360-902-8760

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Premium Equities, LLC ("Premium Equities") is a Washington limited liability formed on March 23, 2004 that used a business address in Everett, Washington. If was the Managing Member and 50% owner of Premium Equities.

Next Innovations, Inc. ("Next Innovations") is a Washington corporation formed on March 23, 2004 that used business addresses in Puyallup and Kennewick, Washington. Woodruff was the President of Next Innovations.

Nature of the Offerings

- 4. Between approximately 2005 and 2008, Woodruff raised over \$1 million through the offer and sale of promissory notes issued by Premium Equities and Next Innovations, to at least a dozen investors in Washington and other states.
- 5. Woodruff found investors through persons he knew through churches in Washington, and through other longtime associates. Some investors trusted Woodruff due to his status as a former pastor at different churches, and funded their investments with retirement funds. One investor funded his investments with the proceeds from the sale of a business that he owned for nearly 30 years.
- 6. Woodruff offered notes to investors with interest rates that were typically from 12% to 15% per annum. Woodruff offered some notes with interest rates as high as 20% and 30% on an annual basis. The notes sold by Woodruff typically had a term of one year and were unsecured. Woodruff signed the notes on behalf of Premium Equities or Next The notes typically called for monthly interest payments to be made to Innovations. investors.

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7. In meetings with investors, Woodruff represented that he was looking for investors to provide financing on real estate projects. Woodruff led some investors to believe that their funds would be pooled with other investors and used for real estate development in Nevada and Washington. The investors were generally passive and relied upon Woodruff to generate a return on their investment. The investors did not participate in the business operations of Next Innovations or Premium Equities and had no control over the use of their invested funds. Woodruff arranged for investors to deposit funds into bank accounts that he controlled in the name of Next Innovations and Premium Equities, and in his personal name.

8. Between approximately 2005 and 2008, Woodruff made periodic interest payments to some of his investors. At the end of the one year term, Woodruff provided some investors with a signed Amendment to Promissory Note agreement, which altered the principal balance and due date of the notes, and in some cases, the interest rate of the notes. Many of the promissory notes issued by Next Innovations and Premium Equities were never fully repaid. In February 2010, Woodruff filed for Chapter 7 bankruptcy in Oregon, and identified nearly \$2 million in unsecured debt, including several promissory note investors. In December 2010, after the Office of the U.S. Trustee filed a Complaint for Denial of Discharge, Woodruff filed a Waiver of Discharge in his bankruptcy proceeding.

9. During the Securities Division's investigation of this matter, Woodruff asserted his Fifth Amendment privilege against self-incrimination and declined to answer the staff's questions relating to his offer and sale of promissory notes.

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STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND DESIST, TO CHARGE COSTS, AND TO IMPOSE A FINE

Misrepresentations and Omissions

10. When offering and selling the promissory notes described above, the Respondents provided some investors with little or no written disclosure concerning the investments, other than a promissory note. While offering large returns to investors, the Respondents failed to disclose material information regarding the investments, including, but not limited to, the specific intended use of investor funds and the specific risks associated with the investments. After one investor told Woodruff that his wife had Alzheimer's and that he could not afford to lose any of his investment, Woodruff misleadingly guaranteed the investor that he would not lose his investment. The Respondents failed to provide investors with financial statements for Next Innovations or Premium Equities, and failed to disclose other information relating to the Respondents' financial condition and ability to repay the notes.

Registration Status

- 11. Joseph L. Woodruff is not currently registered as a securities salesperson or broker-dealer in the state of Washington and has not previously been so registered.
- 12. Next Innovations, Inc. is not currently registered to sell its securities in the state of Washington and has not previously been so registered.
- 13. Premium Equities, LLC is not currently registered to sell its securities in the state of Washington and has not previously been so registered.

DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033 360-902-8760 Based upon the Tentative Findings of Fact, the following Conclusions of Law are made:

CONCLUSIONS OF LAW

- 1. The offer or sale of the promissory notes described above constitutes the offer or sale of a security, as defined in RCW 21.20.005(14) and (17).
- 2. Joseph L. Woodruff; Premium Equities, LLC; and Next Innovations, Inc., have each violated RCW 21.20.140, the securities registration provision of the Securities Act of Washington, by offering or selling securities for which there was no registration on file with the Securities Administrator.
- 3. Joseph L. Woodruff violated RCW 21.20.040 by offering or selling said securities while not registered as a securities salesperson or broker-dealer in the State of Washington.
- 4. The offer or sale of the stock described above was made in violation of RCW 21.20.010 because, as set forth in the Tentative Findings of Fact, Joseph L. Woodruff; Premium Equities, LLC; and Next Innovations, Inc. made misstatements of material facts or omitted to state material facts necessary in order to make the statements made, in light of circumstances under which they were made, not misleading.

NOTICE OF INTENT TO ORDER THE RESPONDENT TO CEASE AND DESIST

Pursuant to RCW 21.20.390(1), and based on the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that Joseph L. Woodruff; Premium Equities, LLC; and Next Innovations, Inc.; and their agents and employees, each cease and desist from violations of RCW 21.20.140, RCW 21.20.040, and RCW 21.20.010.

STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND DESIST, TO CHARGE COSTS, AND TO IMPOSE A FINE DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033 360-902-8760

NOTICE OF INTENT TO IMPOSE FINES

Pursuant to RCW 21.20.395, and based upon the Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that Respondent Joseph L. Woodruff shall be liable for and shall each pay a fine of \$15,000.

NOTICE OF INTENT TO CHARGE COSTS

Pursuant to RCW 21.20.390(5), and based upon the Tentative Finds of Fact and Conclusions of Law, the Securities Administrator intends to order that Respondent Joseph L. Woodruff shall be liable for and pay the Securities Division the costs, fees, and other expenses incurred in the conduct of the administrative investigation and hearing of this matter of not less than \$5,000.

AUTHORITY AND PROCEDURE

This Statement of Charges is entered pursuant to the provisions of chapter 21.20 RCW and is subject to the provisions of RCW 34.05. The Respondents may each make a written request for a hearing as set forth in the NOTICE OF OPPORTUNITY TO DEFEND AND OPPORTUNITY FOR HEARING accompanying this order.

If a Respondent does not request a hearing, the Securities Administrator intends to adopt the above Tentative Findings of Fact and Conclusions of Law as final and enter an order to cease and desist permanent as to that Respondent, and impose the fines and costs sought.

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STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND DESIST, TO CHARGE COSTS, AND TO IMPOSE A FINE

DEPARTMENT OF FINANCIAL INSTITUTIONS **Securities Division** PO Box 9033 Olympia, WA 98507-9033 360-902-8760

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3		Chill Durch
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9	Suzanne E. Sarason Chief of Enforcement	Robert Kondrat Enforcement Attorney
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